BEFORE THE ARIZONA CORPORATION COMMISSION

MIKE GLEASON
Chairman
WILLIAM MUNDELL
Commissioner
JEFF HATCH-MILLER
Commissioner
KRISTIN MAYES
Commissioner
GARY PIERCE
Commissioner

IN THE MATTER OF THE REVIEW AND
POSSIBLE REVISION OF ARIZONA
UNIVERSAL SERVICE FUND RULES,
ARTICLE 12 OF THE ARIZONA
ADMINISTRATIVE CODE

IN THE MATTER OF THE
INVESTIGATION OF THE COST OF
TELECOMMUNICATIONS ACCESS.

DOCKET NO. RT-00000H-97-0137

QWEST CORPORATION’S REPLY
REGARDING MATRIX ISSUES AND
PROCEDURAL RECOMMENDATIONS

DOCKET NO. T-00000D-00-0672

Qwest Corporation ("Qwest") submits the following reply comments pursuant to the
Procedural Order entered in these dockets, dated August 20, 2008.

1. Which carriers' access rates should be the subject of this proceeding? Rural ILECs only?
CLECs too?

Qwest Position: Rural ILEC and CLEC rates should both be addressed in this proceeding.
Qwest’s switched access rates have already been reduced on two separate occasions as part of
Phase I of this docket and it would be improper to further address Qwest’s rates prior to
completing Phase II for all other carriers in the state.
2. What access rate level and structure should be targeted? Interstate? Qwest's current intrastate access rate level? Elimination of the CCL?

Qwest Position: Qwest's current intrastate rate level should be the objective for the carriers subject to Phase II.

3. How much of access cost recovery, if any, should be shifted to end users? What showing should be required for such a shift? What should be the role of "benchmark" rates, and how should benchmarks be set?

Qwest Position: Benchmarks should be set equal to 125% of the statewide average rate for both residence and business basic local service. Recovery of any reductions in a carrier's intrastate access charges should first be made by raising end user rates by an amount not to exceed the benchmark. The revenue affect associated with the access charge reductions should be calculated using current quantities for the access elements multiplied by the difference between the existing and proposed access rates.

4. How much of access cost recovery, if any, should be shifted to the AUSF? What showing should be required for such a shift?

Qwest Position: Any amount of revenue recovery for access cost reductions not recovered by first increasing local rates as described in # 3 above, or through FUSF disbursements, would be eligible for recovery from the AUSF. Carriers should first be required to make a showing, either through a R14-2-103 filing, or through a simplified earnings review, that their earnings do not exceed the authorized rate of return.
5. How long should a transition period be, if any?

Qwest Position: Any transition period should be determined on a carrier by carrier basis. Some carriers may need to make large increases to local rates in order to reach the benchmark and it would be appropriate to consider phasing those in over a period of time. Qwest believes that any phase in of rates should be accomplished in no more than three years.

6. Which carriers should be eligible for AUSF support?

Qwest Position: Only carriers who are certified as ETCs and whose rates are regulated by the ACC should be eligible for AUSF support.

7. What should be supported by the AUSF? Access replacement only? High cost loops? Line extensions? Centralized administration and automatic enrollment for Lifeline and Link-Up?

Qwest Position: As stated above, access replacement should only be supported to the extent that revenues cannot be recovered by raising local rates up to the statewide benchmark. AUSF funding could be used to support High cost loops by utilizing a competitive bid process for the minimum support necessary to provide service in the unserved area. The winner of the competitive bid will be the exclusive recipient of AUSF in the unserved area. Any such AUSF funds dispersed will be considered as an aid to construction, with no continuing support for the recipient's on-going operations after the initial construction. The winning bid must commit to serving the area for a minimum of 10 years.

AUSF funds should also be available in connection with the centralized administration and
automatic enrollment of the Lifeline, Telephone Assistance, and Link-up Programs, all of which support and promote AUSF principles.

8. What should be the basis of AUSF contributions and what should be the structure of any AUSF surcharge(s)?

Qwest Position: AUSF Contributions should come from all sectors of the industry, i.e. ILEC, CLEC, Cable, Wireless and VOIP providers should all contribute. Pending adoption of revised procedures at the federal level, contributions should be determined based on a carrier’s percent of statewide revenues. The AUSF surcharge should mirror any changes made to the surcharge methodology adopted by the FCC in connection with the Federal Universal Service Fund.

9. Other substantive issues?

Qwest Position: None

10. How is the best way to proceed resolving the foregoing issues?

Qwest Position: The FCC has recently given indications that it plans to address intercarrier compensation issues by the end of this year. Qwest believes that that it would be advisable to wait and see what direction the FCC takes with respect to access charges before proceeding in Arizona. If the FCC fails to take action by the end of the year, then Qwest recommends that the Commission commence a rulemaking proceeding in Arizona.
RESPECTFULLY SUBMITTED this 7th day of October, 2008.

QWEST CORPORATION

By: ______________________________

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